Cotonou Infokit

Some Basic Facts

Who are the parties to the Cotonou Agreement? What objectives underpin EU development cooperation? What kind of support has been given to the ACP? How much EU aid do the ACP receive? Where does the aid come from? In this sheet, we provide some basic facts, statistics and sources of reference with regard to ACP-EU cooperation

The ACP: a Group of 78 Countries

Least	Developed Countrie	es (LDCs)	Non-LDCs					
Africa (34)		Caribbean (1)	Pacific (5)	Africa (14)	Caribbean (15)	Pacific (9)		
Angola Benin Burkina Faso Burundi Cape Verde* Centr. Afr. Rep. Chad Comoros* DR of Congo Djibouti Equat. Guinea* Erthiopia** Gambia Guinea Guinea Bissau Lesotho	Liberia* Madagascar Malawi Mali Mauritania Mozambique Niger Rwanda Sao Tomé & Principe* Senegal Sierra Leone Somalia* Sudan** Tanzania Togo Uganda Zambia	Haiti	Kiribati* Samoa* Solomon Islands Tuvalu* Vanuatu**	Botswana Cameroon Congo- Brazzaville Côte d'Ivoire Gabon Ghana Kenya Mauritius Namibia Nigeria Seychelles** South Africa**** Swaziland Zimbabwe	Antigua/ Barbuda Bahamas* Barbados Belize Cuba*** Dominica Dominican Republic Grenada Guyana Jamaica St. Kitts/Nevis St. Lucia St. Vincent & the Grenadines Surinam Trinidad and Tobago	Fiji Papua New Guinea Tonga** Marshall Islands* Cook Islands* FS of Micronesia* Nauru* Niue* Palau*		



- * not a WTO member;
- ** observer status at WTO. Observers must start accession negotiations within five years of becoming observers.
- ***Cuba is Member of the ACP group but not part of the Cotonou Agreement
- ****South Africa formally joined the ACP group in April 1998. It does not benefit from Lomé trade preferences. It has concluded a separate FTA with the EU. Under the WTO it is considered as a developed country.

Joined the ACP group in june 2000.

The European Union: a Community and 15 Member States

The European Community has considerably expanded over the last 20 years. The Lomé I Convention was signed in 1975 by 9 Members of the European Economic Community, while the Cotonou Agreement was signed in June 2000 by 15 European Member States and the European Community, forming together the European Union (EU). These are: Austria, Belgium, Denmark, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, Netherlands, Portugal, Spain, Sweden, and the UK. The EU is currently involved in a process of Enlargement which may bring the number of Member States to more than twenty.

The legal basis

Only since the Maastricht Treaty has Community aid been put on a firm legal footing. The treaty provides a general framework for overall Community aid policy and sets out common objectives for EC external assistance (see Box).

The Treaty emphasises the coordination and complementarity of the aid programmes of the Community and the Member States. The European Commission received a mandate to improve the coherence of policies and to take account of the above objectives when implementing other policies likely to affect developing countries (Article 130v). These policy prescriptions remained unchanged by the Amsterdam Treaty (signed on 2 October 1997)

Objectives of EU development cooperation

sustainable economic and social development of the developing countries, especially the poorest; smooth and gradual integration of developing countries into the world economy;

the fight against poverty in developing countries;

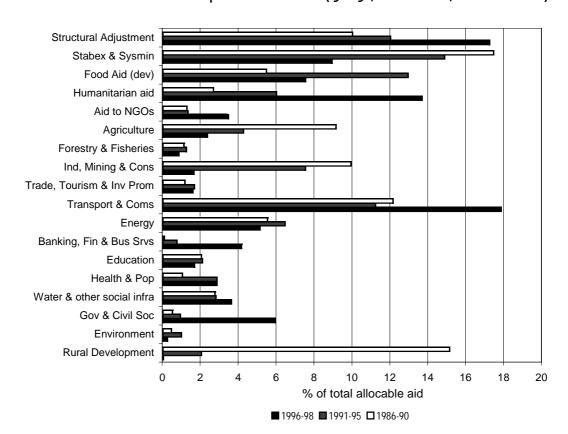
the observance of human rights and fundamental freedoms and the development and consolidation of democracy and the rule of law.

The resource flow

The ACP-EU partnership involves a substantial transfer of aid. Below, we look at how this money has been used,

What type of aid did the ACP receive?

Sectoral Distribution of EC Cooperation with the ACP (1986-98, commitments, % of allocable aid)



Source: European Commission/ODI database 1999

How much aid did the ACP receive in comparison to the other regions?

The ACP partnership is not the only cooperation programme of the EU. Over time, the EU has agreed cooperation agreements with the different regions of the developing world (Asia, Latin America, Mediterranean, Middle East) as well as with the countries of Central and Eastern Europe (CEEC) and the New Independent States (NIS)

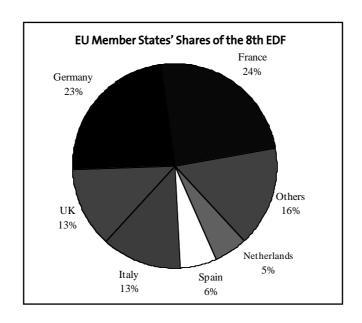
The table below compares the aid flows among these regions.

	1986	1987	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	Total
Disbursements														
Total (euro)	1669	1964	2644	2801	2886	4326	4720	4529	5507	5510	5334	5821	6710	54420
ACP	1057	1235	1542	1779	1703	2012	2592	1898	2445	2287	1899	1924	1952	24326
South Africa	3	13	23	19	34	48	66	62	58	46	29	60	72	533
Asia &Latin Am	191	197	226	417	426	457	531	537	493	644	826	847	826	6618
Med & M East	311	164	249	331	285	1012	468	594	581	578	601	794	943	6911
CEECs & NIS	3	0	0	18	360	755	790	1037	1440	1583	1570	1675	2506	11549
Unallocable	103	356	604	238	77	240	273	403	488	373	399	520	410	4484

Source: European Commission/ODI database 1999

What do member states contribute to the European Development Fund?

The contribution of the Member States is calculated on the basis of an agreed formula. At this stage, only France provides a far more important contribution to the EDF than the share it contributes to the Community budget.



What are the sources of EC aid to the ACP?

The ACP countries received euro 22.8 billion over the 1986-98 period from the European Development Fund, which represents 77% of all EC aid to ACP countries. Sixteen percent of aid to the region, euro 4.9 billion, was allocated from the EC Budget, mainly from the lines for food aid and humanitarian aid (particularly in 1994 and 1995). The remaining 7% was provided from the 'own resources' of the European Investment Bank in the form of concessional loans. 7.6% of EDF flows are provided in the form of risk capital, and are managed by the European Investment Bank.

Budget lines to assist ACP countries were established as a response to recipient needs (or EU concerns) not covered by the framework of the EDF. Compared with the EDF, the contribution from the EC Budget is substantially lower, though rising, at least until 1995. Between 1986 and 1998, 54% of this was committed as food aid (euro 2.6 billion) and another 21% as humanitarian aid (euro 1 billion). The remaining euro 1.2 billion which accounted for only 4% of all aid to the ACP countries, was disbursed through other budget lines.

More Information

Interesting webistes

Basic information on past Lomé Conventions:

 $\label{lem:http://europa.eu.int/comm/development/cotonou/lome_history_en. \\ htm$

The evolution of EC cooperation with the ACP countries: http://europa.eu.int/comm/development/cotonou/maps_en.htm

ACP-EU cooperation - Euforic Dossier http://www.euforic.org/resource/en/doss/lome/index.html

ACP-EU Courrier Nr 181June-July 2000 Dossier: the ACP-EU Partnership Agreement
http://europa.eu.int/comm/development/publicat/courier/index 18

1_en.htm

Selected bibliography

Bossuyt, J. and K. de Jong. 1997. *Performance Criteria in Future ACP-EU Cooperation*. Policy Management Brief 8.Maastricht: ECDPM.

Bossuyt, J et al. 2000 Assessing trends in EC development policy: An independent review of the European Commission's external aid review process. Discussion Paper 16. Maastricht: ECDPM.

Cox, A and Chapman J. 1999. European Community External Cooperation Programmes. Policies, Management and Distribution. London: ODI

European Commission. 1997. Green Paper on relations between the European Union and the ACP countries on the eve of the 21st century. Luxembourg: Office for Official Publications of the European Communities.

ECDPM. 2000. *Implementing the New ACP-EU Partnership Agreement*. Lomé Negotiating Brief No. 8. Maastricht: ECDPM.

ECDPM. 1998. Comparing the ACP and EU negotiating mandates. Lomé Negotiating Brief 3. Maastricht: ECDPM.

ECDPM. 1998. Towards an ACP position: Exploring ACP responses to the EU proposal for Regional Economic Partnership Agreements. Lomé Negotiating Brief 4. Maastricht: ECDPM.

EUROSTEP, 2000. The new ACP-EU agreement: an assessment and recommendations for implementation. Brussel: EUROSTEP

Frisch, D. 1996. The future of the Lomé Convention: initial reflections on Europe's Africa policy after the year 2000. Working Paper 11. Maastricht: ECDPM.

Jadot, Y. 2000. De Lomé à Cotonou : les espoirs déçus du nouveau partenariat UE/ACP. Paris: SOLAGRAL.

Kennan, J. and C. Stevens. 1998. From Lomé to the GSP: Implications for the ACP of losing Lomé trade preferences. (DSA European Development Policy Study Group, Discussion Paper 8). Oxford: Oxfam.

McQueen, M. et al. 1998. ACP-EU trade and aid cooperation. Economic Paper 32. London: Commonwealth Secretariat.

Solignac Lecomte, H.B. 1998. *Options for future ACP-EU trade relations*. Working Paper 60. Maastricht: ECDPM.